Committee	PLANNING POLICY	Item 6	Page 1 of 13
Report Originator	Head of Development Services	Fwd Plan Ref	No:
Wards Affected	All	30 January 20	014
Title	SITE SPECIFIC PROPOSALS LOCAL DEVELOPMENT DOCUMENT - HOUSING ALLOCATIONS ASSESSMENT OF ADDITIONAL SITES AND UPDATE CONSULTATION		

### 1. PURPOSE OF REPORT

- To inform Members of the responses to the Site Specific Proposals Local Development Document (LDD) Housing Allocations Assessment of Additional Sites and Update Consultation.
- For Members to note the consultation responses, Officers comments and summary sheets.
- For Members to endorse the 'next steps' as outlined in Section 6 and the summary sheets and for Officers to proceed with the production of the Site Specific Proposals LDD.

## 2. BACKGROUND

- 2.1 Members will recall that on the 30<sup>th</sup> September 2013 they were presented with the Housing Allocations Assessment of Additional Sites and Update document which updated the assessments of housing sites to take account of the additional evidence provided through the Options Paper consultation. It also assessed new sites which had been submitted through the consultation.
- 2.2 Based on the findings of the document it was agreed that targeted consultation would be undertaken in Burton Latimer, Desborough and Mawsley. Members will also recall that they were provided with information at the meeting which suggested there was a misunderstanding during the Options Paper consultation in relation to the number of dwellings proposed on site RA/128 in Braybrooke. It was agreed that the site would be reconsidered as a potential housing allocation and reinstated to allow people to comment on the site in relation to the number of dwellings actually proposed on the site.
- 2.3 It was agreed that the consultation would run for six weeks and would include a staffed exhibition in Burton Latimer, Desborough and Mawsley and consultation with Town and Parish Councils.

### 3. **CONSULTATION**

3.1 The consultation period commenced on Monday 28<sup>th</sup> October 2013 and ran for a period of six weeks until 5.30pm on Monday 9<sup>th</sup> December 2013. There was substantial interest in the consultation given its targeted focus and 304 comments were received from 259 Consultees including Town and Parish

Committee	PLANNING POLICY	Item 6	Page 2 of 13

Councils, statutory Consultees, residents, local community groups and other interested parties. Officers have since been appraising and responding to comments and preparing summary sheets on a settlement by settlement basis which provide Members with a summary of the comments received, officer responses to the comments and recommendations regarding the 'next'.

- 3.2 Officers are asking Members to note the consultation responses, officer comments and summary sheets and to endorse the 'next steps' as outlined below and in the summary sheets to enable Officers to proceed with the production of the Site Specific Proposals LDD to the next version of the Plan the Pre-Submission Plan.
- 3.3 The summary sheets can be found at Appendix 1. Full Officer responses to individual comments can be found at Appendix 2. If the Officer responses are endorsed by Members they will be available to view via the Council's online consultation portal. Maps of each settlement can be viewed in the consultation document.

## 4. RESPONSE TO TARGETED CONSULTATION

#### 4.1 Burton Latimer

Eight responses were received to this section of the document which included both support and opposition to the allocation of BL/042. Since the close of the consultation period there has been a resolution to grant planning permission on the site subject to the signing of s.106 (KET/2013/0597).

There was support for the allocation of BL/180 but with an extension of the site boundary to include land to the north of the site. The boundary will be extended to follow the field boundary and to reflect the current planning application on the site (KET/2013/0714).

One comment received supported allocation of discounted site BL/048a. Once housing targets for Burton Latimer have been finalised in the Joint Core Strategy allocations will be reviewed to ensure sufficient land is allocated to meet housing requirements. The site may be suitable for allocation at this time.

One new site, to the northwest of BL/180 and to the south of discounted site BL/050, was promoted for development. This site will be assessed according to the criteria set in the Housing Allocations Background Paper.

In summary, it is recommended that sites BL/038, BL/039, BL/042, BL/044, BL/047, BL/057 and BL/180 are progressed as housing allocations. It is recommended that BL/048a remains a discounted option which may be suitable for allocation once housing targets for Burton Latimer have been finalised. One new site requires assessment.

CommitteePLANNING POLICYItem 6Page of 13	
--	--

## 4.2 Desborough

A total of 170 responses were received to this section of the document which accounts for more than half of the total responses received. The majority of responses received were opposed to the allocation of DE/210 on various grounds including loss of valued public amenity space, impact on wildlife and Tailby Meadow, flood risk and access constraints. One comment received supported the allocation of DE/210. Desborough Town Council and the Wildlife Trust raised objections to the allocation of the site. Further work will be required to address the issues raised through the consultation process and the impacts of development will need to be considered in detail before progression of the site.

Desborough Town Council objects to the allocation of DE/067. One other comment was also received objecting to the allocation of DE/067 on the grounds that the existing road infrastructure is inadequate to support both the development of the site and DE/073 which has been granted planning permission. This will need to be considered in further detail before progression of the site.

One comment received supports the allocation of DE/063 while the Wildlife Trust objects to the allocation of the site due to pressure on "The Plens" Nature Reserve area. The site is separated from The Plens by existing development. The impact on The Plens will be considered in detail at the planning application stage and the site remains suitable as an allocation.

There was some support for allocation of discounted sites DE/064 and DE/065, however, they remain discounted options. One new site to the north of Federation Avenue was promoted for development. This site will need to be assessed according to the criteria set in the Housing Allocations Background Paper.

In summary, it is recommended that sites DE/063, DE/073 and DE/188 are progressed as housing allocations. It is recommended that further work be carried out before progression of DE/067 and DE/210. One new site requires assessment.

### 4.3 Mawsley

A total of 49 responses were received to this section of the document. The majority of responses received were opposed to the allocation of RA/174 on the grounds that the village has already exceeded its intended size, inability of services and facilities to cope with additional development, impact on wildlife and access constraints. Furthermore, the majority of comments received were opposed to any development in Mawsley. Such objection to development in the village is noted. However, the emerging Joint Core Strategy identifies Mawsley as a Principle Village, a focal point for development to meet local need in the surrounding rural area. The Council made representation opposing the

CommitteePLANNING POLICYItem 6Page of 13
---

identification of Mawsley as a Principle Village nevertheless, small scale growth in Mawsley is considered an appropriate option. However, it is recommended that further work will be required to address some of the issues raised through the consultation process before progression of RA/174.

There was some support for the allocation of RA/115 with one comment suggesting phased development following development of RA/174. Information was also provided suggesting that access constraints previously identified at site RA/115 could be overcome. It is recommended that further work, in conjunction with Northamptonshire County Council Highway Authority, be carried out to determine whether access constraints can be overcome prior to progression of the site as an allocation.

## 4.4 Braybrooke

Thirteen responses were received to this section of the document. While there was some support for allocation of RA/128, the majority of responses – nine in total – were opposed to its allocation. Six responses promoted the school site for development, should a need for housing in Braybrooke be established. This site will need to be assessed according to the criteria set out in the Housing Allocations Background Paper. It is recommended that this work be carried out before any conclusions can be made about the preferred option for Braybrooke.

## 5. RESPONSE TO WIDER CONSULTATION

### 5.1 **Kettering and Barton Seagrave**

KE/154 was identified in the consultation document as potentially suitable for assessment and allocation in future reviews of the Site Specific Proposals LDD once the Kettering East Sustainable Urban Extension had reached the site. There was support during the consultation process for allocation of the site in this iteration of the document given recent progress on Kettering East. It is recommended that this site be assessed against the assessment criteria set out in the Housing Allocations Background Paper. Should it score well development of the site will need to be phased in line with development at Kettering East.

There was support for allocation of KE/001 however it is important to note that this is also being considered for potential allocation as a gypsy and traveller site. There was also support for the allocation of discounted Site 95 and KE/158 which could accommodate up to 3000 dwellings. However, the Site Specific Proposals LDD only allocates sites below a threshold of 500 dwellings. This is, therefore, a strategic site which was considered and discounted through the Joint Core Strategy.

### 5.2 Rothwell

Six responses were received to the Rothwell section of the document. Rothwell Town Council would prefer the allocation of an additional 300 dwellings at

Committee PLANNING POLICY	Item 6	Page 5 of 13	
---------------------------	-----------	--------------	--

Rothwell North (RO/088) to be deferred until the first phase of development has taken place in order to monitor the effect of the development on the town. One other comment was received in relation to RO/088 which supported the allocation of an additional 300 dwellings. The additional 300 homes at Rothwell North will not be accessible until the initial phase of development has been completed. Concerns in relation to the element of the site can be dealt with through phasing.

There was also support for the inclusion of RO/202 but objections to the discounting of sites RO/083, RO/085 and RO/203. RO/083 remains a discounted option due to impact on the setting of various heritage assets in the vicinity of the site. RO/203 also remains a discounted option while further work will be required to determine whether constraints previously identified in connection with RO/085 can be overcome.

Two new sites were promoted for development in Rothwell – one site to the south of Rushton Road and one east of RO/088. It is recommended that these sites be assessed according to the criteria set out in the Housing Allocations Background Paper.

#### 5.3 Rural Settlements

Settlement	Summary of Responses	Conclusions
Ashley	<ul> <li>Parish Council and one other support 'no growth' option.</li> <li>Disagree with 'no growth' option; RA/137 is suitable for small scale residential development. (1)</li> </ul>	No change following consultation. Progress no growth option.
Brampton Ash	No comments received.	No change following consultation. Progress as scattered development in the open countryside.
Broughton	<ul> <li>Parish Council:         <ul> <li>Objects to allocation of Site 50, RA/127, RA/101.</li> <li>Agree with discounting of RA/095 and RA/207, however, appeals are lodged on both sites and there remains a possibility they will be developed.</li> </ul> </li> <li>English Heritage: RA/101 and RA/127 require reassessment to take account of their proximity to proposed conservation area.</li> <li>Disagree with small scale growth option. (1)</li> <li>Concern regarding allocation of RA/101. (1)</li> </ul>	Comments in relation to development at Broughton have been noted. Broughton is currently preparing a Neighbourhood Plan and two appeals are outstanding at sites RA/095 and RA/207. Therefore, at this time additional work is required to determine which potential housing allocations will be progressed in Broughton.

Committee PLANNING POLICY	Item 6	Page 6 of 13
---------------------------	-----------	-----------------

Cranford	<ul> <li>Object to discounting of sites RA/096 and RA/207. (1)</li> <li>Object to discounting of RA/099, smaller site is now being promoted. (1)</li> <li>Object to allocation of only RA/094b, all of the site should be allocated. (1)</li> <li>English Heritage: Design principles</li> </ul>	No change following
	for identified sites need to acknowledge heritage asset issues and how they should be addressed.  • Discounting RA/171 and RA/205 preserves the significance of heritage assets.	consultation. Progress option for small scale growth in Cranford for affordable housing on RA/170 and RA/173.
Dingley	<ul> <li>Object to discounting of RA/204</li> <li>Development of the site will not impact on landscape, ecological features or settlement character.</li> <li>Yield should be amended to 4-6 dwellings.</li> </ul>	No change following consultation. Progress as scattered development in the open countryside.
Geddington	<ul> <li>English Heritage: Design principles for identified sites need to acknowledge heritage asset issues and how they should be addressed.</li> <li>Support for RA/107 and RA/109 .(1)</li> <li>Geddington is identified as a principal rural settlement, inappropriate to restrict development to small scale growth. (1)</li> <li>RA/102 is appropriate for development. (1)</li> </ul>	No change following consultation. Progress option for small scale growth on sites RA/107, RA/109 and RA/110.
Glendon	No comments received.	No change following consultation. Progress as scattered development in the open countryside.
Grafton Underwood	<ul> <li>English Heritage: Previously raised concern about impact of RA/113 and RA/114 on the conservation area and listed buildings.</li> <li>No growth option is contrary to NPPF, threatens vibrancy and vitality of the settlement. (1)</li> <li>Development of RA/113 and RA/114 would improve the</li> </ul>	No change following consultation. Progress no growth option.

Committee   DI ANNING POLICY	age 7 of 13
------------------------------	----------------

	character of the conservation area.	
Great Cransley	No comments received.	No change following consultation. Progress option for small scale growth in Great Cransley for affordable housing on RA/146.
Harrington	No comments received.	No change following consultation. Progress no growth option.
Little Oakley	No comments received.	No change following consultation. Progress no growth option.
Loddington	Support no growth option.	No change following consultation. Progress no growth option.
Newton	Support small scale growth option and identification of RA/130.	No change following consultation. Progress option for small scale growth on site RA/130.
Orton	No comments received	No change following consultation. Progress as scattered development in the open countryside.
Pipewell	Parish Council supports approach to designate Pipewell as scattered development in the open countryside.	No change following consultation. Progress as scattered development in the open countryside.
Pytchley	<ul> <li>English Heritage: RA/117 not likely to impact on heritage assets.</li> <li>Object to discounting of RA/176 – part of the site has permission for 9 dwellings, remainder in use as farmyard, development of whole site for housing would not result in additional harm to road network, there are no other constraints and site is available for development. (1)</li> </ul>	No change following consultation. Progress option for small scale growth on site RA/117.
Rushton	English Heritage: All discounted sites would impact on heritage assets including the conservation area and registered park and garden.	No change following consultation. Progress no growth option.
Stoke Albany	Parish Council supports option for small scale growth for affordable	RA/120 and RA/160 remain discounted.

Committee	PLANNING POLICY	Item 6	Page 8 of 13

	<ul> <li>housing subject to the identification of a suitable site.</li> <li>Object to discounting of RA/120. (1)</li> <li>Object to discounting of RA/160. (1)</li> <li>Site to the south of Harborough promoted for development. (1)</li> </ul>	Assess site to the south of Harborough Road and determine whether it is suitable to accommodate small scale growth for affordable housing.
Bassett	<ul> <li>Agree there is no requirement for growth. (2)</li> <li>Object to no growth approach given small scale growth was identified in Weston-by-Welland. (1)</li> <li>Support for allocation of RA/197. (1)</li> </ul>	No change following consultation. Progress no growth option.
Malsor	<ul> <li>Preferred option for 'no growth' in Thorpe Malsor should be revised as there is a suitable site to accommodate small scale sustainable growth. (1)</li> </ul>	No change following consultation. Progress no growth option.
Thorpe Underwood	No comments received.	No change following consultation. Progress as scattered development in the open countryside.
Warkton	No comments received.	No change following consultation. Progress no growth option.
	<ul> <li>English Heritage: Sites within the boundary are sensitive due to conservation area, listed buildings and heritage assets. Not clear whether development principles will be displayed in the final document or elsewhere</li> <li>Objection to option for no growth. Not allocating the sites is contrary to the NPPF and does not provide landowner/developer with certainty in terms of principle of development. This approach to site within the settlement boundary is inconsistent with that adopted in other settlements.</li> </ul>	No change following consultation. Progress no growth option.
Welland	<ul> <li>Parish Council: supports option for small scale growth and identification of RA/136.</li> <li>English Heritage: Design Principles</li> </ul>	No change following consultation. Progress option for small scale growth on site RA/136,

Committee PLANNING POLICY  Item 6	Page 9 of 13
-----------------------------------	-----------------

	<ul> <li>and how they should be addressed.</li> <li>Support for RA/136 but yield should be amended to 8-11 dwellings. (1)</li> </ul>	
Wilbarston	<ul> <li>Parish Council: supports option for small scale growth.</li> <li>Objection to discounting of RA/200 and RA/201, inconsistency in scoring of assessment criteria, impact on landscape and settlement character can be mitigated. (1)</li> </ul>	No change following consultation. Progress option for small scale growth on site RA/172.

# 6. RECOMMENDED NEXT STEPS

- 6.1 It is recommended to proceed with the designation of scattered development in the open countryside at Brampton Ash, Dingley, Glendon, Orton, Pipewell and Thorpe Underwood.
- 6.2 It is recommended to proceed with a 'no growth' option in Ashley, Grafton Underwood, Harrington, Little Oakley, Loddington, Rushton, Sutton Bassett, Thorpe Malsor, Warkton and Weekley.
- 6.3 It is recommended that the following sites are progressed as housing allocations:

Settlement	Site Name	Site Reference	Yield
Kettering and Barton Seagrave	Former football club ground Rockingham Road	KE/003	88
	Kettering Fire Station	KE/007	37
	Land West of Kettering	KE/011	484
	Glendon Ironworks	KE/151	33
	Ise Garden Centre, Warkton Lane	KE/152	15
	Factory adjacent to 52 Lawson Street	KE/153	32
	Land to the rear of 239 Barton Road	KE/156	33
	Abbotts Way	KE/184	20

Committee	PLANNING POLICY	Item 6	Page 10 of
			4.0

Dt.	DI 01: 44 I	DI /000	
Burton	BL Site 11. Land	BL/038	14
Latimer	adjacent to the		
	Bungalow BL Site 20. Site	DI /020	0
		BL/039	9
	to the rear of		
	Regent Road	DI /0.40	25
	Finedon Road	BL/042	35
	Land to the West	BL/044	22
	of Kettering Road	DI /0.47	45
	Land to the North	BL/047	15
	of Church Street	DI /OE7	0.4 /Decolution to grant
	Bosworth	BL/057	84 (Resolution to grant
	Nurseries and		planning permission on
	Garden Centre		part of the site. Identify the rest of the site as a
			potential allocation)
	Land to the North	BL/180	348
	of Higham Road	וטט וטט	J40
Desborough	Land off	DE/063	81
Despoiougii	Harborough Road	DL/003	01
	Land at	DE/073	69 (Resolution to grant
	Harrington Road	DE/073	planning permission)
	Buxton Drive	DE/188	46
Rothwell	Land at Rothwell	RO/084	48
Kothwell	Football Club	1107004	10
	Land to the rear	RO/086	54
	of 74-82 Rushton		
	Road		
	Rothwell	RO/088	300
	North/Land to the		
	west of Rothwell		
	(within current		
	application		
	boundary)		
	Land to the north	RO/202	66
	of Rothwell, to	(including	
	the east of	RO/086)	
	RO/086		
Cranford	South of New	RA/170	5 (subject to identified
	Stone House,		need)
	Duck End		
	Land east of the	RA/173	5 (subject to identified
	corner of Duck		need)
	End and		
	Thrapston Road		

Committee	PLANNING POLICY	Item 6	Page 11 of
			40

Geddington	Geddington Sawmill	RA/107	10 (dependent on level of mixed use)
	Geddington South East	RA/109	12-15
	Old Nursery Site at Grafton Road	RA/110	8-10
Great Cransley	Land to the north of Loddington Road (b)	RA/146	6-8
Newton	South of Dovecote Farm	RA/130	3
Pytchley	2 fields on outskirts of Pytchley Village	RA/117	8
Weston-by- Welland	Home Farm	RA/136	8
Wilbarston	Land east of Kendals Close	RA/172	6 (subject to identified need)

6.4 It is recommended that further work is carried out on the following sites before concluding whether sites should be progressed as housing allocations:

Settlement	Site Name	Site Reference	Yield
Kettering	Scott Road Garages	KE/001	19 – subject to a decision on its allocation for traveller and gypsy site provision
	Land to the rear of 30-52 Cranford Road	KE/154	88 – Assessment required
Desborough	Land adjoining the Orchards, Harrington Road	DE/067	60
	Comprehensive development of DE/072, DE/173 and DE/189	DE/210	304
Rothwell	Land to the west of Rothwell	RO/085	250
Braybrooke	The Old Rectory	RA/128	6-8
Mawsley	Land adjacent to Mawsley	RA/115	60 at 15 DPH
	Land to the west of Mawsley	RA/174	57 at 15 DPH

Committee	PLANNING POLICY	Item 6	Page 12 of
			40

- 6.5 Given the outstanding appeals at sites RA/095 and RA/207 in Broughton it is recommended that further work is undertaken before concluding which sites should be progressed as housing allocations.
- 6.6 It is recommended that the following sites promoted through the consultation process are assessed against the criteria set out in the Housing Allocations Background Paper:

Settlement	Site Name
Burton Latimer	Northwest of BL/180 and south of
	BL/050
Desborough	North of Federation Avenue
Rothwell	Next to allotments
	Extension to SUE
Braybrooke	School Site
Broughton	Smaller site RA/099
Stoke Albany	Land to the south of Harborough
	Road

# 7. POLICY IMPLICATIONS

7.1 The Site Specific Proposals LDD will form part of the North Northamptonshire Local Development Framework.

## 8. USE OF RESOURCES

8.1 There are no specific resource implications relating to this report. However, as the Site Specific Proposals LDD develops there may be a requirement for additional work or studies to be completed which would have financial or resource implications. It is anticipated that these can be accommodated through the Development Services revenue budget.

## 9. RECOMMENDATION

## It is recommended that:

- Members note the comments received during the Site Specific Proposals Local Development Document Assessment of Additional Sites and Update consultation and endorse the Officers responses.
- Members endorse the 'next steps' as outlined in Section 6 above and in the summary sheets to enable Officers to proceed with the production of the Site Specific Proposals LDD.

Committee	PLANNING POLICY	Item 6	Page 13 of
			40

# Previous Reports/Minutes:

Ref: Site Specific Proposals Local Development Document – Issues Paper

Date: 1<sup>st</sup> September 2009

Ref: Site Specific Proposals Local Development Document – Update on Progress

Date: 31<sup>st</sup> August 2010

Ref: Site Specific Proposals Local Development Document - Background Papers and

Consultation Proposals Date: 4<sup>th</sup> October 2011

Ref: Site Specific Proposals Local Development Document - Options Paper

Consultation

Date: 22<sup>nd</sup> February 2012

Ref: Site Specific Proposals Local Development Document – Options Paper

Date: 4<sup>th</sup> September 2012

Ref: Site Specific Proposals Local Development Document - Options Paper

Date: 13<sup>th</sup> September 2012

Ref: Site Specific Proposals Local Development Document - Housing Allocations

Paper

Date: 30<sup>th</sup> September 2013

Contact Officer: Marie Down – Assistant Development Officer